

## Message Text

SECRET

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ACTION AF-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 EB-08 EUR-12 IO-13 ARA-10 ACDA-12 HA-05

AID-05 IGA-02 OES-07 COME-00 /131 W

-----016080 141727Z /45

P 141225Z JAN 78

FM AMEMBASSY CONAKRY

TO SECSTATE WASHDC PRIORITY 3894

S E C R E T CONAKRY 0086

NOFORN

E.O. 11652: XGDS-3

TAGS: GV

SUBJECT: U.S. GOALS AND OBJECTIVES IN GUINEA

REF: STATE 295534

1. REFTEL'S STATEMENT OF U.S. GOALS AND OBJECTIVES APPEARS FAIR, ACCURATE AND REALISTIC. WE HAVE SOME EMENDATIONS TO PROPOSE AND BELIEVE AN ADDITIONAL DIMENSION SHOULD BE ADDED. SUGGESTED REDRAFT OF PARA 2, REFTEL, FOLLOWS, PROPOSED CHANGES INDICATED BY UNDERLINING:

2. BEGIN TEXT.

I. PROTECTION OF U.S. STRATEGIC AND ECONOMIC INTERESTS.

-- ENCOURAGE GUINEA TO KEEP PRESIDENT TOURE'S PROMISE TO DENY LANDING RIGHTS TO SOVIET TU-95 FLIGHTS, (BEGIN UNDERLINE) AND SENSITIZE GOG TO U.S. CONCERN OVER OTHER SOVIET AIRLIFTS WHICH INJECT GREAT-POWER INTERFERENCE INTO AFRICAN AFFAIRS.

-- PROTECT AMERICAN INVESTMENT IN GUINEAN BAUXITE PRODUCTION  
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AND PRESERVE ACCESS TO GUINEA'S EXTENSIVE MINERAL DEPOSITS. (END UNDERLINE)

-- URGE GUINEA TO ADHERE STRICTLY TO ITS SELF-PROFESSED NON-ALIGNMENT.

-- SEEK OVER LONG TERM TO REDUCE SOVIET AND CUBAN

MILITARY PRESENCE IN GUINEA, INCLUDING NAVAL DEPLOYMENTS.

II. IMPROVEMENT OF THE HUMAN RIGHTS SITUATION AND  
PROMOTION OF HUMAN RIGHTS GOALS.

-- PROMOTE AN OBJECTIVE, UNOBTRUSIVE INVESTIGATION OF THE  
HUMAN RIGHTS SITUATION IN GUINEA BY A REPUTABLE INTER-  
NATIONAL ORGANIZATION.

-- ENCOURAGE THE RELEASE OF POLITICAL DETAINEES.

-- ASSIST GUINEA IN OVERCOMING ITS PROBLEMS IN FEEDING  
ITS POPULATION THROUGH THE PROVISION OF PL-480 TITLE I  
COMMODITIES AND AGRICULTURAL TRAINING.

III. CONTINUATION OF THE TREND TOWARD IMPROVED BILATERAL  
RELATIONS.

-- (BEGIN UNDERLINE) EXPAND EXCHANGES WITH GUINEA,  
PARTICULARLY IN EDUCATIONAL, SCIENTIFIC AND  
TECHNOLOGICAL AREAS AND IN SPORTS COOPERATION.

-- CONVINCE GOG THAT U.S. AND WEST HAVE MUCH TO CONTRIBUTE  
TO GUINEA'S ECONOMIC DEVELOPMENT AND THAT PRIVATE  
U.S. ENTERPRISE CAN WORK EFFECTIVELY WITH GOG IN MIXED  
ENTERPRISES DESPITE IDEOLOGICAL DIFFERENCES.

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-- CONVINCE GOG OF NEED FOR MORE RATIONAL MANAGEMENT OF  
THE ECONOMY, BASIC IMPROVEMENTS IN WHICH WOULD FACILITATE  
ECONOMIC DEVELOPMENT, IMPROVE LIVING CONDITIONS FOR  
IMPOVERISHED GUINEAN POPULATION, ENCOURAGE U.S. INVEST-  
MENT, AND INCREASE OPPORTUNITIES FOR SALE OF U.S.  
PRODUCTS. (END UNDERLINE).

-- ASSIST AND FACILITATE GUINEAN EFFORTS TO ATTRACT GREATER  
(BEGIN UNDERLINE) U.S. PRIVATE INVESTMENT, THEREBY  
FOSTERING U.S. PARTICIPATION IN WHAT IS POTENTIALLY ONE OF  
THE RICHEST COUNTRIES IN BLACK AFRICA. (END UNDERLINE)

-- EXPAND SUBSTANTIALLY AID SELF-HELP PROGRAM ACTIVITY  
AND FUNDING.

-- CREATE SUPPORT FOR U.S. POSITIONS IN INTERNATIONAL FORA.

IV. FOSTERING OF REGIONAL COOPERATION.

-- ENCOURAGE GUINEA'S PARTICIPATION IN REGIONAL ORGANIZA-  
TIONS, ESPECIALLY THE ECONOMIC COMMUNITY OF WEST AFRICAN

STATES (ECOWAS).

-- FOCUS ANALYTICAL REPORTING ON INTRA-AFRICAN POLITICAL-ECONOMIC TIES OF HOST GOVERNMENT AS THEY RELATE TO U.S. INTERESTS. END TEXT.

3. COMMENT: WE ARE STRUCK BY PROGRESS ALREADY MADE IN ATTAINMENT OF SEVERAL OBJECTIVES WHICH MIGHT HAVE SEEMED UNATTAINABLE AS MUCH AS ONE YEAR AGO. SEKOU TOURE HAS NOT ONLY KEPT HIS PROMISE TO BAN TU-95'S BUT REFUSED USSR PERMISSION TO ROUTE A MASSIVE AIRLIFT VIA CONAKRY TO ETHIOPIA IN EARLY DECEMBER 1977. THERE IS EVIDENCE THAT SOVIET AND PERHAPS CUBAN PRESSURE HAS BEEN APPLIED TO GET TOURE TO LIFT THESE BANS, BUT SO FAR HE IS  
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HOLDING FIRM. THIS IS A MAJOR ACCOMPLISHMENT. HIS SENSITIVITY TO U.S. CONCERNS COULD PAY OFF LATER IN NOW UNFORESEEN WAYS, FOR EXAMPLE, SHOULD DIRECT SOVIET INTERVENTION ELSEWHERE IN AFRICA BE THREATENED. THERE IS SIGNIFICANT MOVEMENT ON HUMAN RIGHTS: LARGE 1977 AMNESTIES HAVE REDUCED THE NUMBER OF POLITICAL PRISONERS IN GUINEA AND MORE ARE PROMISED IN 1978; FORMAL GOG APPROVAL HAS BEEN GIVEN FOR AN ICRC MISSION TO VISIT GUINEA; THE TREND TOWARD INTERNAL DETENTE--WHILE SUBJECT TO ERRATIC CHANGES OF COURSE AS IN THE PAST--IS ENCOURAGING. EVIDENCE IS THAT TOURE HAS BEEN BROUGHT TO REALIZE THAT GUINEA'S HUMAN-RIGHTS IMAGE CAN HAVE AN IMPORTANT BEARING ON HIS CHANCES FOR INCREASED WESTERN DEVELOPMENT AID.

4. THE MAIN ISSUE IN U.S. RELATIONS WITH GUINEA IS: WHAT AND HOW MUCH CAN THE U.S. REASONABLY DO TO KEEP THIS FAVORABLE MOMENTUM GOING? THIS WILL BE THE SUBJECT OF SEPARATE COMMUNICATION, PROBABLY IN FEBRUARY 15 OVERVIEW STATEMENT (REFTEL).  
CROSBY

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NNN

## Message Attributes

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